H. R. 2047

To authorize appropriations for the Surface Transportation Board, to enhance rail transportation competition, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 3, 2005

Mr. Baker (for himself, Mr. Oberstar, Mr. Alexander, Mr. Boustany, Mr. Rehberg, Mr. Peterson of Minnesota, Mr. Jefferson, Ms. Hooley, Mr. Berry, Mr. Pastor, Mr. Melancon, Mr. Pomeroy, and Ms. Herseth) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To authorize appropriations for the Surface Transportation Board, to enhance rail transportation competition, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,
- 4 UNITED STATES CODE.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Railroad Competition Improvement and Reauthorization
- 7 Act of 2005".

1	(b) Amendment of Title 49, United States
2	Code.—Except as otherwise expressly provided, whenever
3	in this Act an amendment or repeal is expressed in terms
4	of an amendment to, or a repeal of, a section or other
5	provision, the reference shall be considered to be made to
6	a section or other provision of title 49, United States
7	Code.
8	SEC. 2. CLARIFICATION OF RAIL TRANSPORTATION POL-
9	ICY.
10	Section 10101 is amended—
11	(1) by inserting "(a) In General.—" before
12	"In regulating"; and
13	(2) by adding at the end the following:
14	"(b) Primary Objectives.—The primary objectives
15	of the rail transportation policy of the United States are
16	as follows:
17	"(1) To maintain consistent and efficient rail
18	transportation service for shippers, including the
19	timely provision of rail cars requested by shippers.
20	"(2) To promote effective competition among
21	rail carriers at origins and destinations.
22	"(3) To maintain reasonable rates in the ab-
23	sence of effective competition.".
24	SEC. 3. REQUIREMENT FOR RATE QUOTES.
25	Section 11101(a) is amended—

1	(1) by inserting "(1)" after "(a)";
2	(2) by redesignating the second and third sen-
3	tences as paragraph (3) and indenting accordingly
4	and
5	(3) by inserting a new paragraph (2) as follows
6	"(2) Upon the request of a shipper, a rail carrier
7	shall establish a rate for transportation and provide serv-
8	ice requested by the shipper between any two points or
9	the system of that carrier where traffic originates, termi-
10	nates, or may reasonably be interchanged. A carrier shall
11	establish a rate and provide service upon such request
12	without regard to—
13	"(A) the location of the movement on the rail
14	system, including terminal areas;
15	"(B) whether the rate established is for part of
16	a movement between a point of origin and a destina-
17	tion;
18	"(C) whether the shipper has made arrange-
19	ments for transportation for any other part of that
20	movement; or
21	"(D) any other contract the shipper has with
22	any rail carrier for part or all of its transportation
23	needs over the route of movement.".

1	SEC. 4. ELIMINATION OF BARRIERS TO COMPETITION BE-
2	TWEEN CLASS I, CLASS II, AND CLASS III RAIL
3	CARRIERS.
4	Section 10901 is amended by adding at the end the
5	following new subsection:
6	"(e)(1) The Board may not issue a certificate author-
7	izing an activity described in subsection (a), or exempt a
8	person, class of persons, or a transaction or service from
9	the applicability of this section with respect to such an
10	activity under section 10502, if the activity involves a
11	transfer of interest in a line of railroad, from a Class I
12	rail carrier to a Class II rail carrier or Class III rail car-
13	rier and the activity directly or indirectly would—
14	"(A) restrict the ability of the Class II or Class
15	III rail carrier to interchange traffic with other rail
16	carriers; or
17	"(B) restrict competition of rail carriers in the
18	region affected by the activity in a manner that
19	would violate antitrust laws of the United States.
20	"(2) Any party to an activity described in paragraph
21	(1) that was authorized by the Board within the 10-year
22	period preceding the date of enactment of this subsection,
23	and any rail shipper affected by such an activity, may re-
24	quest that the Board review the activity to determine
25	whether the activity has resulted in a restriction described
26	in paragraph (1)(A) or (B). If, upon review of the activity.

- 1 the Board determines that the activity resulted in such
- 2 a restriction, the Board shall declare the restriction to be
- 3 unlawful and terminate the restriction unless the Board
- 4 finds that the termination of the restriction would materi-
- 5 ally impair the ability of an affected rail carrier to provide
- 6 service to the public or would otherwise be inconsistent
- 7 with the public interest.
- 8 "(3) In this subsection, the term 'antitrust laws' has
- 9 the meaning given that term in subsection (a) of the first
- 10 section of the Clayton Act (15 U.S.C. 12(a)), except that
- 11 such term also means section 5 of the Federal Trade Com-
- 12 mission Act (15 U.S.C. 45) to the extent that section 5
- 13 applies to unfair methods of competition.".

14 SEC. 5. RECIPROCAL SWITCHING.

- 15 Section 11102(c) is amended—
- 16 (1) in paragraph (1)—
- 17 (A) by striking "may require" in the first
- sentence and inserting "shall require"; and
- 19 (B) by striking "may establish" in the sec-
- ond sentence and inserting "shall establish";
- 21 and
- 22 (2) by adding at the end the following new
- paragraph:
- 24 "(3) In making any finding under paragraph (1), the
- 25 Board shall not require that there be evidence of anti-

1	competitive conduct by a rail carrier from which access
2	is sought.".
3	SEC. 6. AREAS OF INADEQUATE RAIL COMPETITION.
4	(a) Designation and Remedies.—
5	(1) In general.—Chapter 105 is amended by
6	adding at the end the following new section:
7	"§ 10503. Areas of inadequate rail competition
8	"(a) In General.—The Board shall designate any
9	State or substantial part of a State as an area of inad-
10	equate rail competition after finding that—
11	"(1) the State or substantial part of the State
12	encompasses rail shipping origins and destinations
13	that are served exclusively by one Class I railroad;
14	and
15	"(2) persons that ship by rail or receive rail
16	shipments in the State or substantial part of the
17	State—
18	"(A) pay rates for the rail shipments that
19	exceed the rates necessary to yield recovery by
20	the rail carrier of 180 percent of revenue-vari-
21	able costs, as determined under standards ap-
22	plied in the administration of section 10707(d);
23	Or
24	"(B) have experienced competitive dis-
25	advantage in the marketplace or other economic

- 1 adversity because of high cost or poor quality of
- 2 rail service in the State or substantial part of
- 3 the State.
- 4 "(b) Specific Commodities.—An area of inad-
- 5 equate rail competition may be composed of the facilities
- 6 of a group of shippers or receivers of one or more specific
- 7 commodities within a geographic area.
- 8 "(c) Authorized Petitioners.—A Governor of a
- 9 State, an Attorney General of a State, a Member of Con-
- 10 gress, and the Rail Customer Advocate of the Department
- 11 of Transportation are authorized to petition the Board for
- 12 a designation of a State or substantial part of a State
- 13 as an area of inadequate rail competition.
- 14 "(d) Actions.—Upon designating a State or sub-
- 15 stantial part of a State as an area of inadequate rail com-
- 16 petition, the Board shall resolve, not later than 60 days
- 17 after the date of the designation, the conditions described
- 18 in subsection (a) that justify the designation. In taking
- 19 such action, the Board shall not require rates lower than
- 20 those necessary to yield recovery of 180 percent of rev-
- 21 enue-variable costs. In addition to providing other rem-
- 22 edies authorized by law, the Board may order any of the
- 23 following actions:

"(1) Provision of reciprocal switching and ac-
cess to tracks of another rail carrier beyond the lim-
its specified in section 11102(a).
"(2) Haulage transportation of railroad cars by
a rail carrier to or from facilities that such carrier
physically serves on behalf of another rail carrier,
for a fee prescribed by the Board.
"(3) Regarding rates on any rail segments
within or connected to the area of inadequate rail
competition on which rail service is susceptible to
delay or interruption due to traffic congestion, expe-
dited final offer arbitration under section 11708(e).
"(4) Expedited review, under guidelines estab-
lished under section 10701(d)(3), of the reasonable-
ness of—
"(A) increases in rates or other charges;
and
"(B) new transportation service tariffs.
"(5) Expedited review of whether a rate violates
the prohibition against discriminatory rates con-
tained in section 10741, without regard to sub-
section (b) (2) of such section.
"(e) Procedures.—(1) In the case of a petition for
an order for reciprocal switching or access to tracks of

 $25\,$ another rail carrier under subsection (d)(1), the Board

- 1 may not require that there be evidence of anticompetitive
- 2 conduct by a rail carrier as a prerequisite for ordering
- 3 such action.
- 4 "(2) In the case of a petition for expedited review
- 5 of rates under subsection (d)(4) or final offer arbitration
- 6 of rates under subsection (d)(3)—
- 7 "(A) the Board or arbitrator or arbitrators
- 8 shall accord, with respect to rail transportation of a
- 9 specific commodity, significant persuasive weight to
- 10 evidence comparing—
- 11 "(i) rates charged for rail transportation of
- various quantities of that commodity within the
- area of inadequate rail competition; and
- 14 "(ii) rates charged for rail transportation
- of similar quantities of that commodity or any
- similar commodity or commodities in areas
- where there is competition among rail carriers
- for shipments of such commodity or commod-
- 19 ities; and
- 20 "(B) the Board or arbitrator or arbitrators
- shall not apply any method for determining the rea-
- sonableness of rail rates which involves the costs of
- a hypothetical competitor.
- 24 "(3) In the case of a petition for expedited review,
- 25 under subsection (d)(4), of an increase of a rate or other

1	charge or the imposition of a new service tariff by a rail
2	carrier—
3	"(A) the rail carrier shall have the burden of
4	proving the reasonableness of the increase or tariff
5	charge; and
6	"(B) the Board shall consider any evidence
7	comparing—
8	"(i) the increased rate or other charge, or
9	the tariff charge; and
10	"(ii) corresponding rates, other charges, or
11	new service tariff charges, respectively, imposed
12	for rail transportation in areas where there is
13	a significant level of competition among the rail
14	carriers.".
15	(2) CLERICAL AMENDMENT.—The table of sec-
16	tions at the beginning of chapter 105 is amended by
17	adding at the end the following new item:
	"10503. Areas of inadequate rail competition.".
18	(b) STUDY ON AREAS OF INADEQUATE RAIL COM-
19	PETITION.—Not later than 1 year after the date of enact-
20	ment of this Act, the Rail Customer Advocate of the De-
21	partment of Transportation shall—
22	(1) review the process under section 10503 for
23	challenging and remedying conditions adversely af-
24	feeting rail shippers of agricultural and forestry
25	commodities and products, including commodities

- and products shipped by rail in annual volumes of
- 2 1500 rail cars or less, in areas of inadequate rail
- 3 competition; and
- 4 (2) report the results of the study, together
- 5 with any recommendations that the Rail Customer
- 6 Advocate may have for improving the process, to
- 7 Congress.

8 SEC. 7. RAIL SERVICE.

- 9 (a) Public Notice.—The Surface Transportation
- 10 Board shall, within 7 days after receipt by the Board or
- 11 any Member or staff of the Board of a complaint from
- 12 a customer about rail service, post on the Board's Internet
- 13 Web site a description of the complaint, including informa-
- 14 tion identifying the railroad or railroads providing the
- 15 service that is the subject of the complaint, the general
- 16 geographic area of the customer's movement, the date
- 17 upon which the service problem occurred and the date no-
- 18 tice of the complaint was made to the Board or any Mem-
- 19 ber or staff of the Board. The Internet posting shall iden-
- 20 tify the rail customer only upon the written consent of the
- 21 rail customer. Not later than 5 days after the date the
- 22 complaint is resolved, the Board shall update the informa-
- 23 tion posted on the Board's Internet Web site to indicate
- 24 that the complaint has been resolved, the means of its res-
- 25 olution, and the date of its resolution.

- 1 (b) Annual Report to Congress.—Not later than
- 2 March 15, 2006, and annually thereafter, the Surface
- 3 Transportation Board shall transmit to Congress a report
- 4 regarding the service complaints received by the Board,
- 5 or any Member or staff of the Board, in the previous cal-
- 6 endar year for each Class I railroad. The report shall in-
- 7 clude a description of each service complaint, including in-
- 8 formation identifying the railroad in question, the geo-
- 9 graphic area of the customer's movements, the date upon
- 10 which the service problem occurred, the date notice of the
- 11 service complaint was made to the Board or any Member
- 12 or staff of the Board, and the date and nature of the reso-
- 13 lution of the complaint. The report shall be posted on the
- 14 Board's Internet Web site.
- 15 (c) Time Limits on Petitions for Injunctive
- 16 Relief.—Section 721(b)(4) is amended by adding at the
- 17 end the following: "Where a complaint is filed and injunc-
- 18 tive or similar relief is sought within 20 days after the
- 19 publication of a new or revised rail rate, rule, or practice,
- 20 based on an allegation of unlawfulness other than an alle-
- 21 gation that a rate level is not reasonable within the mean-
- 22 ing of section 10701(d), the Board shall determine, based
- 23 on applicable law, not later than 90 days after receiving
- 24 the request for injunctive or similar relief, whether or not
- 25 to grant such relief. If the moving party establishes that

- 1 the rule or practice involved in the complaint is unlawful
- 2 per se, there shall be a strong presumption of irreparable
- 3 harm regardless of the availability of monetary relief. The
- 4 Board shall not deny injunctive or similar relief based in
- 5 whole or in part on the absence of irreparable harm due
- 6 to the availability of adequate monetary relief unless mon-
- 7 etary damages have been awarded to the complaining
- 8 party.".

9 SEC. 8. ARBITRATION OF RAIL DISPUTES.

- 10 (a) AMENDMENT.—Chapter 117 is amended by add-
- 11 ing the following section after section 11707:

12 "§ 11708. Arbitration of rail disputes

- 13 "(a) IN GENERAL.—Whenever a dispute arises be-
- 14 tween a rail shipper and a rail carrier under this part,
- 15 the dispute shall, on request of one party to the dispute,
- 16 be submitted to final offer arbitration.
- 17 "(b) Selection of Arbitrators.—The rail carrier
- 18 or carriers that are parties to arbitration under this sec-
- 19 tion shall collectively name one arbitrator, and the rail
- 20 shipper or shippers that are parties to the arbitration shall
- 21 collectively name one arbitrator. The two arbitrators thus
- 22 chosen shall select a third arbitrator from the roster of
- 23 arbitrators established under subsection (c). If the arbitra-
- 24 tors chosen by the parties fail to name the third arbitrator
- 25 within 5 days after their first meeting, such third arbi-

- 1 trator shall be named by the Secretary of Transportation
- 2 from the roster of arbitrators established under subsection
- 3 (c).
- 4 "(c) Roster of Arbitrators.—The Secretary of
- 5 Transportation shall establish, maintain, and revise as
- 6 necessary a roster of arbitrators who—
- 7 "(1) are experienced in transportation or eco-
- 8 nomic issues;
- 9 "(2) satisfy requirements for neutrality and
- other qualification requirements prescribed by the
- 11 Secretary;
- "(3) consent to serve as arbitrators under this
- 13 section; and
- 14 "(4) are not officers or employees of the United
- 15 States.
- 16 "(d) Rules for Arbitration.—The arbitrators
- 17 shall organize and select and make all necessary rules for
- 18 conducting hearings. The arbitrators shall give the parties
- 19 to the dispute a full and fair hearing, which shall include
- 20 an opportunity to present evidence in support of their
- 21 claims, and an opportunity to present their case in person,
- 22 by counsel, or by other representative as they may elect.
- "(e) Compensation.—Each arbitrator named by ei-
- 24 ther party to the arbitration shall be compensated by the
- 25 party naming the arbitrator. The third arbitrator chosen

- 1 under subsection (b) by both parties or named by the Sec-
- 2 retary of Transportation shall be compensated by the
- 3 Board. The Secretary of Transportation shall fix the com-
- 4 pensation for all of the arbitrators, and the Board shall
- 5 pay each arbitrator's necessary traveling expenses and ex-
- 6 penses actually incurred for subsistence, while serving as
- 7 an arbitrator.
- 8 "(f) Decision.—The decision of the arbitrators shall
- 9 be the final offer of one of the parties to the dispute.
- 10 "(g) REVENUE-VARIABLE COST PERCENTAGE.—The
- 11 decision may not provide for a rate for transportation by
- 12 a rail carrier that would result in a revenue-variable cost
- 13 percentage of such transportation that is less than 180
- 14 percent, as determined under standards applied in the ad-
- 15 ministration of section 10707(d).
- 16 "(h) Effective Competition Standard.—If the
- 17 party requesting arbitration of a dispute under subsection
- 18 (a) seeks compensation for damages incurred by the party
- 19 as a result of a specific rate or charge imposed by a rail
- 20 carrier for the transportation of goods for the party and
- 21 the party alleges an amount of damages that does not ex-
- 22 ceed \$500,000 for any year as a result of the imposition
- 23 of the specific rate or charge, the arbitrators, in making
- 24 an award on the dispute, shall consider the rates or
- 25 charges that are imposed by rail carriers for the transpor-

- 1 tation of similar goods under similar circumstances in rail
- 2 transportation markets where there is effective competi-
- 3 tion, as determined under standards applied by the Board
- 4 in the administration of section 10707(a).
- 5 "(i) Copies of Award.—The arbitrators shall fur-
- 6 nish a certified copy of its award to the parties to the
- 7 dispute, and shall transmit the original, together with the
- 8 paper and proceedings and a transcript of the evidence
- 9 taken at the hearings, certified under the hands of at least
- 10 a majority of the arbitrators, to the Board, to be filed in
- 11 its office.
- 12 "(j) Assistants.—The arbitrators may employ and
- 13 fix the compensation of such assistants as it considers nec-
- 14 essary in carrying on the arbitration proceedings. The
- 15 compensation of such assistants, together with their nec-
- 16 essary traveling expenses and expenses actually incurred
- 17 for subsistence, while so employed, and the necessary ex-
- 18 penses of the arbitration panel, shall be paid by the Board.
- 19 "(k) Oaths; Subpoenas.—All testimony before ar-
- 20 bitrators under this section shall be given under oath or
- 21 affirmation, and any arbitrator shall have the power to
- 22 administer oaths or affirmations. The arbitrators shall
- 23 have the power to require the attendance of witnesses and
- 24 the production of such books, papers, contracts, agree-
- 25 ments, and documents as may be necessary to a just deter-

- 1 mination of the matters submitted to arbitration, and may
- 2 request the district court of the United States for the dis-
- 3 trict where the arbitration is being conducted to issue the
- 4 necessary subpoenas. Any witness appearing before arbi-
- 5 trators under this section shall receive the same fees and
- 6 mileage reimbursement as witnesses in courts of the
- 7 United States, to be paid by the party securing the sub-
- 8 poena, or in the case of a subpoena secured by the arbitra-
- 9 tors, to be paid by the Board.
- 10 "(1) Time for Issuance of Arbitration Deci-
- 11 SION.—The arbitration panel shall issue a final decision
- 12 on a dispute under this section not later than 180 days
- 13 after the date on which the panel of arbitrators is com-
- 14 pleted to resolve the dispute.
- 15 "(m) Regulations.—Not later than 90 days after
- 16 the date of enactment of this section, the Secretary of
- 17 Transportation shall issue final regulations establishing
- 18 procedures for the resolution of disputes submitted for ar-
- 19 bitration, in accordance with the requirements of this sec-
- 20 tion.
- 21 "(n) Applicability of Title 9.—The following
- 22 provisions of title 9, United States Code, shall apply to
- 23 an arbitration decision issued in a dispute under this sec-
- 24 tion:

- "(1) Section 9 (relating to confirmation of an award in an arbitration decision), which shall be applied as if the parties had entered into an agreement under title 9 to submit the dispute to the arbitration and had provided in that agreement for a judgement of an unspecified court to be entered on the award made pursuant to the arbitration.
- 8 "(2) Sections 10 and 11 (relating to judicial va-9 cation, modification, or correction of an award in an 10 arbitration decision).".
- 11 (b) CLERICAL AMENDMENT.—The table of sections 12 at the beginning of such chapter is amended by inserting 13 after the item relating to section 11707 the following:

"11708. Arbitration of rail disputes.".

14 SEC. 9. FILING FEES ON PETITIONS FOR CAPTIVE RATE RE-

- 15 LIEF.
- Section 721 is amended by adding at the end the fol-
- 17 lowing new subsection:
- 18 "(f) Limitation on Fees.—The Board may not
- 19 charge a fee for the filing of a complaint, protest, or other
- 20 request for relief in an amount greater than fees charged
- 21 by district courts of the United States for a comparable
- 22 filing.".

SEC.	10.	IMPROVEMENT	\mathbf{OF}	\mathbf{RATE}	REASONABLENESS

- 2 STANDARD.
- 3 Section 10701(d) is amended by adding the following
- 4 new paragraphs:
- 5 "(4)(A) Not later than one year after the date of en-
- 6 actment of this paragraph, the Board shall adopt a meth-
- 7 od for determining the reasonableness of rail rates based
- 8 on the railroad's actual costs, including of a portion of
- 9 fixed costs and an adequate return on debt and equity.
- 10 The method adopted shall permit a final determination
- 11 within 9 months after filing a complaint, shall ensure that
- 12 necessary cost and operational information is available to
- 13 the complainant, and shall not require excessive litigation
- 14 costs.
- 15 "(B) The Board shall not use any method for deter-
- 16 mining the reasonableness of rail rates based on the costs
- 17 of a hypothetical competitor, except that, in any rate rea-
- 18 sonableness proceeding filed before the method required
- 19 under subparagraph (A) is adopted, the complaint, upon
- 20 the election of the complainant, shall be decided based on
- 21 applicable rate standards in effect on the date of the filing,
- 22 including small rate guidelines.
- 23 "(C) The Board shall adopt a method under this
- 24 paragraph that applies the 'phasing constraint' in its ex-
- 25 isting rail rate method so that it can be practically admin-
- 26 istered without substantial litigation-related costs in any

- 1 proceeding involving a challenge to a rail rate in which
- 2 the Board determines that the phasing constraint applies.
- 3 "(5) Upon a challenge made by a shipper to the rea-
- 4 sonableness of any rate established by a rail carrier, the
- 5 Board shall determine the reasonableness of the rate with-
- 6 out regard to—
- 7 "(A) whether the rate is for part of a movement
- 8 between a point of origin and a destination;
- 9 "(B) whether the shipper has made arrange-
- ments for transportation for any other part of that
- 11 movement; or
- 12 "(C) any other contract the shipper has with a
- rail carrier for any part of the rail traffic involved.".
- 14 SEC. 11. RAIL CUSTOMER ADVOCATE.
- 15 (a) AMENDMENT.—Subchapter II of chapter 7 is
- 16 amended by adding at the end the following new section:
- 17 "§ 728. Office of Rail Customer Advocacy
- 18 "(a) IN GENERAL.—The Office of Rail Customer Ad-
- 19 vocacy shall be an office in the Department of Transpor-
- 20 tation.
- 21 "(b) Rail Customer Advocate.—The head of the
- 22 Office of Rail Customer Advocacy shall be the Rail Cus-
- 23 tomer Advocate, who shall be appointed in the competitive
- 24 service by the Secretary of Transportation, in consultation
- 25 with the Secretary of Agriculture.

- 1 "(c) Duties and Powers of Rail Customer Ad-2 VOCATE.—The Rail Customer Advocate shall— 3 "(1) accept rail customer complaints; "(2) participate as a party in proceedings of the 5 Board on petitions for action by the Board regard-6 ing the regulation of rail transportation, and may 7 initiate such an action; 8 "(3) collect, compile, and maintain information 9 regarding the cost and efficiency of rail transpor-10 tation; and "(4) carry out other duties and powers pre-11 12 scribed by the Board. 13 "(d) Access to Information.—To carry out the duties and powers under subsection (c), the Rail Customer 14 15 Advocate shall have access to information, including databases, of the Board.". 16 17 (b) Conforming Amendment.—The table of sections for chapter 7 is amended by inserting after the item 18 19 relating to section 727 the following: "728. Office of Rail Customer Advocacy.". 20 SEC. 12. STUDY OF RAIL TRANSPORTATION COMPETITION. 21 (a) REQUIREMENT.—Not later than 9 months after the date of enactment of this Act, the Secretary of Transportation shall enter into an arrangement with the National Academy of Science's Transportation Research
 - Board to conduct a comprehensive study of rail carrier

1	competition since the enactment of the Staggers Rail Act
2	of 1980. The study shall include an assessment of—
3	(1) the overall level of rail-to-rail competition in
4	the rail transportation industry of the United States;
5	(2) the markets that have limited rail-to-rail
6	competition; and
7	(3) the Board's ability to measure and balance
8	the railroads' need to earn a fair return on invested
9	capital with the captive shippers' need for fair and
10	reasonable rates.
11	(b) Report to Congress.—Not later than 2 years
12	after the date of enactment of this Act, the Secretary shall
13	transmit the results of the study conducted under sub-
14	section (a) to Congress. The report shall include the
15	Transportation Research Board's recommendations for
16	enhancing rail-to-rail competition, particularly in markets
17	identified as having limited rail-to-rail competition.
18	SEC. 13. EFFECT OF MERGERS ON LOCAL COMMUNITIES
19	AND RAIL PASSENGER TRANSPORTATION.
20	Section 11324 is amended—
21	(1) in subsection (b)—
22	(A) by striking "and" at the end of para-
23	graph (4);
24	(B) by striking the period at the end of
25	paragraph (5) and inserting a semicolon; and

1	(C) by adding at the end the following new
2	paragraphs:
3	"(6) the safety and environmental effects of the
4	proposed transaction, including the effect on local
5	communities, and the public interest in enforcing
6	Federal, State, and local safety and environmental
7	laws; and
8	"(7) the effect of the proposed transaction on
9	rail passenger transportation."; and
10	(2) in subsection (c), by inserting "The Board
11	shall impose conditions under this subsection to
12	mitigate the effects of the transaction on local com-
13	munities when such conditions are in the public in-
14	terest. In imposing such conditions, the Board shall
15	consider the effect of those conditions on local com-
16	munities, and shall consider the public interest in
17	the enforcement of Federal, State, and local safety
18	and environmental laws." after "effects are allevi-
19	ated.".
20	SEC. 14. AUTHORIZATION OF APPROPRIATIONS.
21	Section 705 is amended by striking paragraphs (1)
22	through (3) and inserting the following:
23	"(1) \$24,000,000 for fiscal year 2006;
24	" (2) \$26,000,000 for fiscal year 2007; and

1 "(3) \$28,000,000 for fiscal year 2008.".

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